



SUMMIT OF THE FUTURE INFORMATION CLEARINGHOUSE

BULLETIN NO. 49

Rev.2 of the Pact for the Future The Chapeau

Comparison of the Zero Draft and Rev.2



PROJECT TEAM: Ishaan Shah (*Lead Author, Bulletin No. 49*), Eliane El Haber, Fergus Watt, Jebilson Raja Joslin, Jeffery Huffines and Mwendwa Kiogora

Rev.2 of the Pact for the Future

The Chapeau: Comparing Rev.2 to the Zero Draft

ABOUT: The Zero Draft of the Pact for the Future was released on January 26th, 2024. Thereafter, a compilation text with Member States' extensive comments on the Zero Draft was negotiated until April 2024. After receiving the mandate from the Membership to consolidate the Pact into a more concise and action-oriented document, Rev.1 of the Pact of the Future was released by the Co-facilitators (Germany and Namibia) on May 14th 2024. This bulletin will focus on the Chapeau, which only featured in the Zero Draft and now in Rev.2. It was not included in the compilation text or Rev.1. The co-facilitators decided that they would like delegations to focus on the substance of the Chapters before crafting the Chapeau, which is why it did not feature in Rev.1. The negotiations of the Chapeau in Rev.2 were held at the Permanent Representative/Ambassadorial level at the end of July and beginning of August 2024.

METHODOLOGY: This bulletin will focus on the newly re-inserted Chapeau in Rev.2 and compare it to the Chapeau of the Zero Draft, identifying the key terminology, language, and paragraphs that were removed, modified, maintained, or added. The first column is verbatim language from Rev.1 of the Pact for the Future. Verbatim language from the Zero Draft and Rev.2 has been italicised.

RESOURCES:

- [Zero Draft](#) of the Pact for the Future
- [Compilation text \(as of 3 April 2024\)](#)
- [Rev.1](#) of the Pact for the Future
- [Rev.2](#) of the Pact for the Future

EXECUTIVE SUMMARY:

- The structure of the Chapeau in Rev.2 includes introductory paragraphs that use high-level language to set the scene of the Pact. This is followed by a list of all 58 Action items that are in the Pact including:

Chapter 1: Sustainable development and financing for development

- *Action 1. Take bold, ambitious, accelerated, just and transformative actions to implement the 2030 Agenda, achieve the Sustainable Development Goals and leave no one behind.*
- *Action 2. Place the eradication of poverty at the centre of our efforts to achieve the 2030 Agenda.*
- *Action 3. End hunger and eliminate food insecurity.*
- *Action 4. Close the SDG financing gap in developing countries.*

- *Action 5. Ensure that the multilateral trading system continues to be an engine for sustainable development.*
- *Action 6. Invest in people to end poverty and strengthen trust and social cohesion.*
- *Action 7. Strengthen our efforts to build peaceful, just and inclusive societies that provide equal access to justice for all and uphold human rights and fundamental freedoms.*
- *Action 8. Accelerate the achievement of gender equality and the empowerment of all women and girls as essential prerequisites to achieve the Sustainable Development Goals.*
- *Action 9. Enhance our ambition to address climate change.*
- *Action 10. Accelerate our efforts to protect, conserve and sustainably use the environment.*
- *Action 11. Protect and promote culture and sport as an integral component of sustainable development.*
- *Action 12. Plan for the future and strengthen our collective efforts to turbocharge the full implementation of the 2030 Agenda for Sustainable Development by 2030 and beyond.*

Chapter 2: International peace and security

- *Action 13. Redouble our efforts to build and sustain peaceful, inclusive and just societies and address the root causes of conflicts.*
- *Action 14. Protect all civilians in armed conflict.*
- *Action 15. Ensure people affected by humanitarian emergencies receive the support they need.*
- *Action 16. Promote cooperation and understanding between Member States, defuse tensions, seek the pacific settlement of disputes and resolve conflicts.*
- *Action 17. Fulfil our commitment to comply with the decisions of the International Court of Justice in any case to which our State is a party.*
- *Action 18. Build and sustain peace at the national level.*
- *Action 19. Accelerate the implementation of our commitments on women and peace and security.*
- *Action 20. Accelerate the implementation of our commitments on youth, peace and security.*
- *Action 21. Address the challenges posed to international peace and security by adverse climate and environmental impacts.*
- *Action 22. Adapt peace operations to better respond to existing challenges and new realities.*
- *Action 23. Address the serious impact of threats to maritime security and safety.*
- *Action 24. Pursue a future free from terrorism.*
- *Action 25. Prevent and combat transnational organized crime and illicit financial flows.*
- *Action 26. Act to achieve the goal of a world free of nuclear weapons.*
- *Action 27. Uphold our disarmament obligations and commitments.*
- *Action 28. Address the potential risks and seize the opportunities associated with new and emerging technologies.*
- *Action 29. Address the potential risks posed by the misuse of digital technologies, including information and communication technologies and artificial intelligence.*

Chapter 3: Science, technology and innovation and digital cooperation

- *Action 30. Seize the opportunities presented by science, technology and innovation for the benefit of people and planet.*
- *Action 31. Scale up the means of implementation to developing countries to strengthen their science, technology and innovation capacities.*
- *Action 32. Uphold intellectual property rights to support developing countries achieve sustainable development.*
- *Action 33. Ensure that science, technology and innovation contribute to the full enjoyment of human rights by all.*
- *Action 34. Ensure that science, technology and innovation improve gender equality and the lives of all women and girls.*
- *Action 35. Protect, build on and complement indigenous, traditional and local knowledge.*
- *Action 36. Support the Secretary-General to strengthen the United Nations' role in science, technology and innovation.*
- *[TBC: We have annexed to this Pact a Global Digital Compact.]*

Chapter 4: Youth and future generations

- *Action 37. Invest in the social and economic development of children and young people so they can reach their full potential.*
- *Action 38. Promote, protect and respect the human rights of all young people and foster social inclusion and integration.*
- *Action 39. Strengthen meaningful youth participation at the national level.*
- *Action 40. Strengthen meaningful youth participation at the international level.*
- *[TBC: We have annexed to this Pact a Declaration on Future Generations.]*

Chapter 5: Transforming global governance

- *Action 41. Transform global governance and reinvigorate the multilateral system to tackle the challenges, and seize the opportunities, of today and tomorrow.*
- *[Action 42. Reform of the Security Council]*
- *Action 43. Increase our efforts to revitalize the work of the General Assembly.*
- *Action 44. Strengthen the Economic and Social Council to accelerate the achievement of the 2030 Agenda.*
- *Action 45. Strengthen the Peacebuilding Commission.*
- *Action 46. Strengthen the United Nations system.*
- *Action 47. Strengthen the United Nations' human rights pillar to ensure the effective enjoyment by all of all human rights and respond to new and emerging challenges.*
- *Action 48. Accelerate reform of the international financial architecture to address the challenges of today and tomorrow.*
- *Action 49. Accelerate reform of the governance of the international financial architecture to address existing inequities so that it is representative of today's world.*
- *Action 50. Accelerate reform of the international financial architecture to mobilize adequate financing to meet the Sustainable Development Goals, respond to the needs of developing countries and direct financing to those most in need.*

- *Action 51. Accelerate the reform of the international financial architecture to ensure countries can borrow sustainably to invest in their long-term development.*
- *Action 52. Accelerate the reform of the international financial architecture so that it shields countries equitably during systemic shocks and makes the financial system more stable.*
- *Action 53. Accelerate the reform of the international financial architecture so that it can meet the challenge of climate change.*
- *Action 54. Develop a framework on measures of progress on sustainable development to complement and go beyond gross domestic product.*
- *Action 55. Strengthen the international response to complex global shocks.*
- *Action 56. Strengthen the implementation of and compliance with multilateral environmental agreements to deliver on our ambition to protect our planet.*
- *Action 57. Strengthen our partnerships to deliver on existing commitments and address new and emerging challenges.*
- *Action 58. Strengthen the governance of outer space to foster its peaceful, safe, and sustainable uses for the benefit of all humanity.*

HEADLINES:

The Chapeau only featured in the Zero Draft and is a new addition to the text in Rev.2. Some key headlines and direct quotes from the Chapeau include:

- Reaffirmation of international law, the UN Charter, three pillars of the UN, and the 2030 Agenda.
- *“Too many of our fellow human beings face avoidable suffering. We are confronted by a growing range of catastrophic and existential risks. If we do not change course, we risk tipping irreversibly into a future of persistent crisis and breakdown.”*
- *“Global transformation is a chance for renewal and progress grounded in our common humanity.”*
- *“This will require a recommitment to multilateralism, without which we can neither manage the risks nor seize the opportunities we face. This is not an option but a necessity.”*
- *“We recognize that the multilateral system and its institutions, with the United Nations at the centre, must be strengthened to keep pace with a changing world. They must be fit for the present and the future – effective, prepared, representative, inclusive, interconnected, and financially stable.”*
- *“Pledge a new beginning in international cooperation.”*
- *“Poverty in all its forms and dimensions, including extreme poverty, remains the greatest global challenge”.*
- *“We are mindful that sustainable development can only be secured if we succeed in drastically mitigating global CO2 emissions in order to keep temperature rise below 1.5 degrees Celsius, and support developing countries to adapt to the adverse impacts of climate change.”*

- *“use of diplomacy to resolve our disputes peacefully, strengthen accountability and end impunity”.*
- *“Every commitment in this Pact is fully consistent and aligned with international law. We reaffirm the Universal Declaration of Human Rights and the fundamental freedoms and protections enshrined therein and we will place human rights at the heart of our actions to implement the Pact. We will protect and promote all human rights, recognizing their universality, indivisibility, interdependence and interrelatedness and we will be unequivocal in what we stand for and uphold: freedom from fear and freedom from want for all without discrimination.”*
- *“We reaffirm our commitment to the Beijing Declaration and Platform for Action, and to accelerating our efforts to achieve gender equality, women’s participation and the empowerment of women and girls in all domains and to eliminating all forms of discrimination and violence against women and girls.”*
- *“On the occasion of the seventy-fifth anniversary of the United Nations, we pledged to reinvigorate global action to ensure the future we want and to effectively respond to current and future challenges, in partnership with all stakeholders.”*
- *“We will review progress on the implementation of the actions in this Pact and its Annexes at the beginning of the eighty-third session through a meeting at the level of Heads of State and Government.”*

COMPARISON:

Chapeau	
Rev.2	Zero Draft
<p><i>1. We, the Heads of State and Government, representing the peoples of the world, have gathered at United Nations Headquarters to protect the needs and interests of present and future generations through the actions agreed in this Pact for the Future.</i></p>	<p><i>1. We, the Heads of State and Government, representing the peoples of the world, have gathered at United Nations Headquarters to take action to safeguard the future for present and coming generations.</i></p> <ul style="list-style-type: none"> • <i>Language on “safeguard the future” in the Zero Draft has shifted to “protect the needs and interests of present and future generations through the actions agreed in this Pact for the Future”.</i>

<p><i>2. We are at a time of profound global transformation. Too many of our fellow human beings face avoidable suffering. We are confronted by a growing range of catastrophic and existential risks. If we do not change course, we risk tipping irreversibly into a future of persistent crisis and breakdown.</i></p> <p><i>3. Yet this is also a moment of hope and opportunity. Global transformation is a chance for renewal and progress grounded in our common humanity. Advances in knowledge, science, technology, and innovation, if properly and equitably managed, could deliver a breakthrough to a better and more sustainable future for all.</i></p>	<p><i>2. We are at a moment of acute global peril. Across our world, people are suffering from the effects of poverty, hunger, inequality, armed conflicts, violence, displacement, terrorism, climate change, disease, and the adverse impacts of technology. Humanity faces a range of potentially catastrophic and existential risks. We are also at a moment of opportunity, where advances in knowledge and technology, properly managed, could deliver a better future for all.</i></p> <ul style="list-style-type: none"> • Paragraphs 2 and 3 of Rev.2 are based on paragraph 2 of the Zero Draft. • Language on “hope”, “Global transformation is a chance for renewal and progress grounded in our common humanity”, “equitably managed” and “breakthrough” are new additions in Rev.2.
<p><i>4. We believe there is a path to a brighter future for all of humanity, including for the most vulnerable. Through the actions we take today, we resolve to set ourselves on that path, striving for a world that is safe, sustainable, peaceful, inclusive, just, equal, orderly, and resilient.</i></p>	<p>6. Today, we pledge a new beginning in international cooperation with a new approach. We will cooperate to manage risks and harness opportunities for the benefit of all, guided by the principles of trust, equity, solidarity, and universality. We will collectively strive for a world that is safer, more peaceful, more just, more equal, more inclusive, more sustainable, and more prosperous.</p> <ul style="list-style-type: none"> • The language in paragraph 4 of Rev.2 is based on paragraph 6 of the Zero Draft. • “orderly, and resilient” are new additions to Rev.2. • “prosperous” has been removed from the Chapeau.
	<p>The language in paragraph 5 of Rev.2 is a new formulation.</p>

<p><i>5. This will require a recommitment to multilateralism, without which we can neither manage the risks nor seize the opportunities we face. This is not an option but a necessity. Our challenges are deeply interconnected and far exceed the capacity of any single State alone. They can only be addressed collectively, through strong and sustained international cooperation guided by trust and solidarity.</i></p>	
<p><i>6. We recognize that the multilateral system and its institutions, with the United Nations at the centre, must be strengthened to keep pace with a changing world. They must be fit for the present and the future – effective, prepared, representative, inclusive, interconnected, and financially stable.</i></p>	<p>The language in paragraph 6 of Rev.2 is a new formulation.</p>
<p><i>7. Today, we pledge a new beginning in international cooperation. The actions in this Pact represent meaningful changes to multilateralism so that it delivers a better future for people and planet. This will enable us to fulfil our existing commitments while rising to new and emerging challenges and opportunities.</i></p>	<ul style="list-style-type: none"> • The language in paragraph 7 of Rev.2 is based on paragraph 4 of the Zero Draft <p><i>4. We recognize that challenges such as these can only be addressed through strong and sustained international cooperation. To enhance our cooperation, we need a multilateral system that is fit for the future, ready to address the political, economic, environmental and technological changes in the world, and with the agility to adapt to an uncertain future. We know that multilateral institutions – especially the Security Council and the international financial architecture – have struggled to address the scale of the challenges they face and live up to the world’s expectations of them. Too often, international commitments that are made, remain unfulfilled.</i></p>

<p>8. <i>We reaffirm our unwavering commitment to international law, including the Charter of the United Nations and its purposes and principles. We also reaffirm that the three pillars of the United Nations – sustainable development in all its dimensions, peace and security, and human rights – are equally important, interlinked and mutually reinforcing. We cannot have one without the others.</i></p>	<p>7. <i>To achieve this, we reaffirm our commitment to the Charter of the United Nations and international law. We also reaffirm that the three pillars of the United Nations – development, peace and security, and human rights – are interlinked and mutually reinforcing. We further reaffirm that eradicating poverty in all its forms and dimensions, including extreme poverty, is the greatest global challenge and an indispensable requirement for sustainable development.</i></p> <ul style="list-style-type: none"> • The language in paragraph 8 of Rev.2 is based on paragraph 7 of the Zero Draft. • Language on poverty eradication in paragraph 7 of the Zero Draft has been shifted to paragraph 9 of Rev.2. • The addition of “<i>unwavering</i>” in the opening of paragraph 8 of Rev.2 strengthens the text. • The addition of “<i>We cannot have one without the others</i>” at the end of paragraph 8 of Rev.2 strengthens the language on the mutually reinforcing pillars of the United Nations.
<p>9. <i>The quest to achieve sustainable development for all, leaving no-one behind, is and will always be a central objective of multilateralism. We reaffirm our enduring commitment to the 2030 Agenda for Sustainable Development and its Sustainable Development Goals. We will urgently accelerate progress towards achieving the goals, including through concrete political steps and adequate finance. Poverty in all its forms and dimensions, including extreme poverty, remains the greatest global challenge and its eradication is an indispensable requirement for sustainable development. We are mindful that sustainable development can only be secured if we</i></p>	<p>11. <i>We reaffirm our commitment to the 2030 Agenda for Sustainable Development and to leave no one behind. We will act with urgency to realize the vision of the 2030 Agenda, including through the agreements contained in this Pact, a surge in financing for the Sustainable Development Goals, and additional steps to ensure sustainable financing in line with our commitments under the Addis Ababa Action Agenda of the Third International Conference on Financing for Development.</i></p>

<p><i>succeed in drastically mitigating global CO2 emissions in order to keep temperature rise below 1.5 degrees Celsius, and support developing countries to adapt to the adverse impacts of climate change.</i></p>	<ul style="list-style-type: none"> • The language in paragraph 9 of Rev.2 is based on paragraph 11 of the Zero Draft but has been strengthened. • Reference to the Addis Ababa Action Agenda has been moved to Chapter 1 of Rev.2. • The reference to “<i>including through concrete political steps and adequate finance</i>” is new in Rev.2 and has strengthened the paragraph. • Reference to CO2 emissions are new in Rev.2. • The reference to 1.5 degrees only featured in Chapter 1 of the Zero Draft and is now in the Chapeau and in Chapter 1 of Rev.2.
<p><i>10. The UN Charter commits to protecting succeeding generations from the scourge of war. With that scourge taking on new and more dangerous forms, our efforts must also evolve. We will comply with our obligations under international law and reverse the erosion of international norms. We will make full use of all the instruments and mechanisms set out in the UN Charter and international law, intensify our use of diplomacy to resolve our disputes peacefully, strengthen accountability and end impunity.</i></p>	<p><i>13. The scourge of war is taking on new and more dangerous forms. We are closer today to a nuclear confrontation than at any time since the end of the Cold War. We will act collectively to maintain and restore international peace and security on land, at sea, in space, in cyberspace and in other emerging domains, to more effectively address interrelated global threats, and to deliver on the promises of the Charter of the United Nations, including its purposes and principles. To that end, we will enhance and make fuller use of the United Nations toolbox for prevention, mediation, peacebuilding, peace operations and counter-terrorism, and put a stronger focus on addressing root causes and underlying drivers and enablers of violence. We will work towards a world that is measurably closer to being free of nuclear weapons and other weapons of mass destruction. We will revitalize our disarmament machinery and take concrete steps to avoid the misuse of emerging domains and new technologies.</i></p>

	<ul style="list-style-type: none"> • The language in paragraph 10 of Rev.2 is based on paragraph 13 of the Zero Draft but has been streamlined significantly. • However, the formulation of language in Rev.2 is new.
<p><i>11. Every commitment in this Pact is fully consistent and aligned with international law. We reaffirm the Universal Declaration of Human Rights and the fundamental freedoms and protections enshrined therein and we will place human rights at the heart of our actions to implement the Pact. We will protect and promote all human rights, recognizing their universality, indivisibility, interdependence and interrelatedness and we will be unequivocal in what we stand for and uphold: freedom from fear and freedom from want for all without discrimination.</i></p>	<p><i>8. Every commitment in this Pact is guided by principles of human rights and gender equality and will contribute to their fulfilment. On the occasion of its seventy-fifth anniversary, we reaffirm the Universal Declaration of Human Rights and the human rights and fundamental freedoms enshrined therein. This anniversary offers a valuable opportunity to reflect on achievements, best practices and challenges with regard to the full realization of all human rights for all. We recognize the universality, indivisibility, interdependence and interrelatedness of all human rights and reaffirm our commitment to ensuring all human rights, including the right to development, and fundamental freedoms of everyone. We recognize that human rights are at the heart of peaceful, just and inclusive societies and need to be promoted and protected for the sake of current and future generations. We commit to stepping up our efforts to fight against racism, all forms of discrimination, xenophobia and related intolerance.</i></p> <ul style="list-style-type: none"> • The language in paragraph 11 of Rev.2 is based on paragraph 8 of the Zero Draft but has been streamlined significantly. • The phrase “<i>and we will be unequivocal in what we stand for and uphold: freedom from fear and freedom from want for all without discrimination</i>” is a new addition to Rev.2.

12. None of our goals can be achieved without the full, equal and meaningful participation of all women and girls. We reaffirm our commitment to the Beijing Declaration and Platform for Action, and to accelerating our efforts to achieve gender equality, women’s participation and the empowerment of women and girls in all domains and to eliminating all forms of discrimination and violence against women and girls.

9. We reaffirm our commitment to the Beijing Declaration and Platform for Action, and accelerating action to achieve gender equality, women’s participation and the empowerment of women and girls in all domains and to eliminating all forms of discrimination and violence against women and girls.

- Language has been added to Rev.2 to strengthen the reference to gender equality: “None of our goals can be achieved without the full, equal and meaningful participation of all women and girls.”
- However, the language has been weakened from “accelerating action to achieve gender equality” in the Zero Draft to “accelerating our efforts to achieve gender equality” in Rev.2.

13. On the occasion of the seventy-fifth anniversary of the United Nations, we pledged to reinvigorate global action to ensure the future we want and to effectively respond to current and future challenges, in partnership with all stakeholders.

10. We reaffirm our declaration on the commemoration of the seventy-fifth anniversary of the United Nations, and we commit to accelerating our pursuit of the 12 commitments contained therein, including through the measures outlined in this Pact. We further re-affirm the importance of the multilateral system, with the United Nations at its centre. We recognize that the multilateral system must keep pace with a changing world. To that end, we commit to concrete steps to reinvigorate this system, fill critical gaps in global governance, and accelerate efforts to keep our past promises and agreements. Through this Pact for the Future, we commit to build a multilateral system that delivers for everyone, everywhere. We commit to concrete action in five broad areas, as follows.

	<ul style="list-style-type: none"> • The language in paragraph 13 of Rev.2 is based on paragraph 10 of the Zero Draft but has been streamlined significantly. • The phrase “<i>partnership with all stakeholders</i>” is a new addition to Rev.2.
<p><i>14. We recognize that the well-being of current and future generations and the sustainability of our planet rests on our willingness to take action. We will review progress on the implementation of the actions in this Pact and its Annexes at the beginning of the eighty-third session through a meeting at the level of Heads of State and Government. In the area of sustainable development and financing for development, we will:</i></p>	<p><i>Follow-up</i></p> <p><i>18. We recognize that the well-being of current and future generations and the sustainability of our planet rests on our willingness to make these changes and to continue to ensure that the multilateral system, with the United Nations at its centre, is fit for purpose. We encourage stakeholders to participate and engage in the implementation of the Pact for the Future. We will review progress on the implementation of the commitments in this Pact by the end of the eightieth session, and take further necessary steps to live up to the promises we have made today.</i></p> <ul style="list-style-type: none"> • The language on the follow-up of the Pact has shifted from the proposal of at the 80th Session to the 83rd Session.