

## Comparing the Rev. 2 of Chapter 2 on International Peace and Security to the Zero Draft and Rev. 1

**ABOUT:** *The co-facilitators of the Summit of the Future (SOTF), following informal consultations and written inputs from MS and stakeholders in December 2023, published the [zero-draft](#) of the Pact for the Future on 26 January 2024. The 5-chapter zero-draft was meant to serve as a starting point for formal intergovernmental negotiations leading up to the SOTF in September 2024.*

*A chapter-by-chapter First Reading was organized in early February following which a 242-page compilation text around the skeleton of the zero draft was circulated among Member States (MS). A paragraph-by-paragraph Second Reading was organised intermittently from late February until early April following which a 224-page revised compilation text was circulated among MS on 3 April 2024 (refer [here](#) for the ICH bulletin #27 on First and Second Readings). The [Rev. 1](#) of the Pact for the Future was released on 14 May 2024 following closed informal consultation at Ambassador level and a virtual consultation with MGoS and civil society in April and the UN Civil Society Conference in Nairobi in May. The Rev. 1, as outlined by the co-facilitators in their [letter dated 4 April](#), was meant to be a concise, action-oriented and high-level political document as opposed to the zero-draft, which was meant to serve as a starting point for formal negotiations (refer [here](#) for the ICH bulletin #37 comparing the Rev. 1 and the zero-draft).*

*The [Rev. 2](#) of the Pact for the Future was released on 17 July following extensive Third Readings held dispersedly between late May to early July. This ICH bulletin #45 compares the Rev. 2 of Ch. 2 on International Peace and Security to the Rev. 1 and the zero-draft while also referring to the compilation text (as of 3 April) for detailed insights as needed. Kindly refer to the Methodology section in page 4 for more details.*

**NOTE <sup>1</sup>:** The parts of the bulletin that was written or summarized by the Lead Author has been *italicized*. The non-italicized or quoted parts are excerpts. An index for the comparison part of the bulletin is given in page 4.

### EXECUTIVE SUMMARY <sup>2</sup>:

*The Rev. 2 contains 17 Actions as opposed to 14 in the Rev. 1. The Rev. 2 continues the approach of Rev. 1 in terms of mentioning the [New Agenda for Peace](#) only in the scene-setting paragraph and not in the Action part of the Pact.*

*The Rev. 2 has added a new Action 17 on [International Court of Justice \(ICJ\)](#), which was only mentioned in the scene-setting part in Rev. 1. This new Action reaffirms “the obligation of all States to comply with the decisions of the ICJ in cases to which they are parties” and proposes to “take appropriate steps to ensure that the International Court of Justice can fully and effectively discharge its mandate”.*

*The Rev. 2 adds a qualification to using [explosive weapons in populated areas](#) which is “when their use may be expected to cause harm to civilians or civilian objects”. In addition, the language has changed from “avoid at all costs the use of explosive weapons in populated areas” in Rev. 1 to “refrain from the use of” in the Rev. 2.*

*The Rev. 2 has added an action item 14g “encourage(ing) ... the permanent members of the Security Council to refrain from the use of the [veto](#) when the Security Council intends to take action to prevent or halt genocide, crimes against humanity or war crimes”. This addition could be seen as an indication of the growing support for France and Mexico’s Political Declaration on Suspension of Veto Powers in Cases of Mass Atrocity.*

<sup>1</sup> DISCLAIMER: This bulletin is intended to provide an overview of the latest developments and is not a comprehensive summary or record of the SOTF processes. It was prepared independently, and the content does not reflect the specific views of any of the partner organizations. Contact Fergus Watt ([ferguswatt6@gmail.com](mailto:ferguswatt6@gmail.com)) for more information. Material is not copyrighted and can be distributed freely.

<sup>2</sup> Kindly note that this executive summary only discusses the major changes between Rev. 1 and Rev. 2. Most changes between the zero-draft and Rev. 1 (covered in detail in [ICH Bulletin #37](#)) which have been maintained in Rev. 2, potentially indicating consensus, are not discussed again here.

**Hunger, acute food insecurity and famine** has been added as action items in Rev. 2. The Rev. 2 places more emphasis on prevention and early warning in the cases of humanitarian emergencies and that of hunger, acute food insecurity and famine.

The Rev. 2 gives a stronger emphasis on **partnerships with regional and sub-regional organizations** to prevent and resolve conflicts. The Rev. 2 has added an action item 16e proposing to strengthen the coordination and cooperation between the UN and regional and sub-regional organizations.

The Rev. 2 adds a qualification to develop and implement new mechanisms for the **pacific settlement of disputes**, which is to address new and emerging threats to international peace and security. In addition, the Rev. 2 contains language to revitalize and implement existing mechanisms for peaceful settlement of disputes, which could include, although not explicitly stated, the tools referred to in Article 33 of UN Charter.

Between the zero-draft and the Rev. 2, the language on **good offices of the Secretary-General** (SG) has changed from a non-attributable “we further commit to supporting” TO urging the SG to actively use his/her good offices.

The language on **violent death rates** has been edited from “halving ... by 2030” in the zero-draft to “quantifiably reduce” without a target in the Rev. 1. However, the Rev. 1 and Rev. 2 contains language to deliver on the 2030 Agenda commitment to “significantly reduce all forms of violence and related death rates”.

Language on integrating the risks of **small arms** within national prevention strategies appeared in Rev. 1, but this has now been modified to “address the risks ... including through national prevention strategies” indicating flexibility for MS.

The participation of **women** in UN mediation and peace processes and peace operations has been added as two action items in Rev. 2 (19b and 19d). The **Youth, Peace and Security** (YPS) Agenda, added in Rev. 2 as Action 20, proposes to increase opportunities for youth to participate in relevant intergovernmental deliberations, and strengthen, implement and develop, where they do not exist national and regional roadmaps on YPS Agenda.

The zero-draft and the Rev. 1 saw specific **transnational organized crimes** (cybercrime, illicit arms, etc...) tackled. The Rev. 2 has an action item (25a) proposing to address transnational organized crime through comprehensive strategies. This could indicate a broader consideration rather than just the specific ones.

The Action 26 on **nuclear weapons** saw significant changes in Rev. 2. Nuclear weapon free zones has been given more emphasis now. The Rev. 2 calls on nuclear weapon states to “honour and respect all **existing** security assurances”. Although several MS proposed language in the First and Second Readings calling for “**early commencement** of negotiations on ... legally binding security assurances to all NNWS (Non-Nuclear Weapon States)”, indicating potentially new security assurances, this did not make it way through in the Rev. 1. “Security assurances” appears in Rev. 2 but is limited to existing ones.

No change in language between Rev. 1 and Rev. 2 on **chemical and biological weapons** potentially signaling the consensus among MS. The Rev. 2 has added an action item (27d) to “identify, examine and develop effective measures, including possible legally-binding measures ... (on) biological agents and toxins as weapons”.

## HEADLINES:

- The Rev. 2 has changed the language leading to the action items from “we agree to” TO “we decide to”.
- The Rev. 2 has added a new Action 17 on International Court of Justice (ICJ).
- The zero-draft Operational Paragraph on Youth, Peace and Security agenda dropped in Rev. 1 has now been added as Action 20 in Rev. 2.
- Action 23 on maritime security and safety has been newly added in Rev. 2 proposing to “explore options to develop new instruments, frameworks, and mechanisms to monitor, prevent and respond to” threats to maritime security and safety.
- Hunger, acute food insecurity and famine has now been added in action items in Rev. 2 (15c).

- *The Rev. 2 gives a stronger emphasis on partnerships with regional and sub-regional organizations to prevent and resolve conflicts. However, the Rev. 1 language encouraging the SG to convene an annual high-level meeting with relevant regional organizations to discuss peace operations has been dropped in Rev. 2.*
- *Language on ensuring adequate financing for Women, Peace and Security initiatives has been added in Rev. 2 (19a).*
- *The Rev. 1 dropped but the Rev. 2 included language to “undertake a review on the future of all forms of UN peace operations” (22b).*
- *The Rev. 2 has dropped the Rev. 1 action item on financing peace enforcement action through UN assessed contributions.*
- *The Rev. 2 has changed language from “revitalize efforts” to consider revitalizing efforts towards the conclusion of a comprehensive convention on international terrorism.*
- *The Rev. 1 action item proposing to take concrete steps to detect, investigate and prosecute illicit arms and ammunition has been dropped in the Rev. 2.*
- *The Rev. 1 action item calling specifically on nuclear-weapon States to “engage in and intensify dialogue on strategic stability ... to elaborate next steps for nuclear disarmament” has been dropped in Rev. 2.*
- *Making progress towards “total elimination of nuclear weapons ... under strict and effective international control” is mentioned for the first time in Rev. 2.*
- *The Rev. 2 has added an action item (27d) to “identify, examine and develop effective measures, including possible legally-binding measures ... (on) biological agents and toxins as weapons”.*
- *Ammunition management, the diversion and illicit trafficking of conventional ammunition has been given a stronger focus in the Rev. 2.*
- *The Rev. 2 has dropped the Rev. 1 timeline to conclude by 2026 and the legally-binding nature of an instrument to prohibit autonomous weapons systems that select targets and apply force without human control. The Rev. 2 now reads “advance with urgency discussions on lethal autonomous weapons systems through the existing intergovernmental process ...”.*
- *The Rev. 1 request to the SG to present options for a multilateral accountability mechanism to support adherence to responsible State behaviour in the use of ICTs has been dropped in Rev. 2.*
- *The Rev. 1 language to “establish robust mechanisms, such as norms, rules and principles throughout the life-cycle of military applications of artificial intelligence” has been dropped in Rev. 2 and instead replaced with “identify and address the risks”.*

## METHODOLOGY:

*This ICH bulletin has compared the Rev. 2 of the Pact for the Future with the Rev. 1 and zero-draft. The content from the zero-draft (not in its entirety and not in order) and Rev. 1 are included in columns 1 and 2, respectively, and the content from the Rev. 2 is included in column 3 in the comparison table below. The numerical or alphabetical references as in the zero-draft, Rev. 1 and Rev. 2 are included in all cases. The column 4 on “Observations” was written by the Lead Author based on objective analysis of differences between the zero-draft, Rev. 1 and Rev. 2, the compilation text (as of 3 April 2024) and understanding gained by tracking the SOTF negotiations since early 2023. The “Observations” column contain discussion on both the changes between the zero-draft & Rev. 1 and the Rev. 1 & Rev. 2. The parts of the bulletin that are written or summarized by the Lead Author are italicized, as mentioned in the note in page 1.*

*The content that has been dropped are indicated by **yellow highlights** and the content that has been added are indicated by **green highlights**. Kindly note that if a content has been added to the Rev. 1 **and also retained in Rev. 2**, this has not been green highlighted again in the Rev. 2 column. The content that has been dropped between the Rev. 1 and Rev. 2 has been **yellow highlighted** in the Rev. 1 column. Please also note that not all changes are discussed by the Lead Author in the “Observations” section, only the significant ones are discussed.*



*Few parts of excerpts have been edited out to optimize space and reduce repetitions and these have been indicated by “/.../”.*

## **RESOURCES:**

1. [Rev. 2 of the Pact for the Future](#)
2. [Rev. 1 of the Pact for the Future](#)
3. [Compilation text \(as of 3 April 2024\)](#)
4. [Zero draft of the Pact for the Future](#)
5. [Letter from the co-facilitators](#) (dated 4 April 2024)