

# UN-Packing Rev.1 of the Pact for the Future

## Chapter 5: Transforming global governance

**ABOUT:** The Zero Draft of the Pact for the Future was released on January 26th, 2024. Thereafter, a compilation text with Member States' extensive comments on the Zero Draft was negotiated until April 2024. After receiving the mandate from the Membership to consolidate the Pact into a more concise and action-oriented document, Rev.1 of the Pact of the Future was released by the Co-facilitators (Germany and Namibia) on May 14th 2024. This bulletin will focus on “Chapter 5: Transforming global governance” comparing the Zero Draft, compilation text, and Rev.1.

**METHODOLOGY:** This bulletin will focus on Chapter 5 and compare the Zero Draft, compilation text, and Rev.1, identifying the key terminology, language, and paragraphs that were removed, modified, maintained, or added. The first column is verbatim language from Rev.1 of the Pact for the Future. The second and third columns that compare Rev.1 with the Zero Draft and compilation texts (respectively) are observations from the lead author of this Bulletin. Verbatim language from the Zero Draft and compilation text has been placed in quotation marks.

### RESOURCES:

- [Zero Draft](#) of the Pact for the Future
- [Compilation text \(as of 3 April 2024\)](#)
- [Rev.1](#) of the Pact for the Future

### HEADLINES:

- The structure of Chapter 5 of the Pact for the Future has evolved over time:
  - The Zero Draft contained 33 operational paragraphs that were divided into 10 sub-headings:
    - 5.1 Reform of the Security Council
    - 5.2 Revitalization of the work of the General Assembly
    - 5.3 Strengthening ECOSOC
    - 5.4 Strengthening the Peacebuilding Commission
    - 5.5 Deepening Cooperation between the United Nations and Regional Organizations
    - 5.6 Strengthening the Human Rights pillar of the United Nations
    - 5.7 Identifying and addressing complex global shocks
    - 5.8 Developing a framework on measures of progress on sustainable development to complement or go beyond GDP

- 5.9 Reforming the international financial architecture and ongoing efforts to improve international debt mechanisms
  - 5.10 Outer space
- The compilation text, given that it includes all of the inputs from the Membership, inflated the Chapter from 5 pages to over 40 pages of content.
  - Rev.1 of the Pact for the Future is a streamlined version of the compilation text. At only 22 pages it has transformed the language into readable, concise, and action-oriented paragraphs to be adopted at the level of Heads of State and Government. Chapter 5 now has 19 overarching paragraphs (not including sub-paragraphs) with the following structure:
    - 2 ‘scene-setting’ paragraphs
    - 17 Actions:
      1. We commit to transforming global governance and reinvigorating the multilateral system to tackle the challenges, and seize the opportunities, of today and tomorrow.
      2. Reform of the Security Council.
      3. We will increase our efforts to revitalize the work of the General Assembly.
      4. We will strengthen the Economic and Social Council to accelerate the achievement of the Sustainable Development Goals.
      5. We will strengthen the Peacebuilding Commission.
      6. We will reform and strengthen the United Nations.
      7. We will strengthen the United Nations’ human rights pillar to ensure the effective enjoyment by all of all human rights and respond to new and emerging challenges.
      8. We will continue to reform the governance of the international financial architecture so that it reduces inequities and reflects today’s world.
      9. We will reform the international financial architecture to mobilize adequate volumes of capital to meet the Sustainable Development Goals, and direct financing to those most in need.
      10. We will reform the international financial architecture to enable countries to borrow with confidence, promote access to affordable credit, prevent unsustainable borrowing, and facilitate timely, coordinated and fair debt restructuring and debt relief.
      11. We will reform the international financial architecture so that it shields countries equitably during systemic shocks and makes the financial system more stable.
      12. We will reform the international financial architecture so that it can meet the challenge of climate change.

13. We will develop a framework on measures of progress on sustainable development to complement gross domestic product.
14. We will strengthen the international response to complex global shocks.
15. We will strengthen the international governance arrangements for the environment to enhance cooperation and deliver on our ambition to protect our planet.
16. We will strengthen our engagement and partnerships with relevant stakeholders to deliver on existing commitments and address new and emerging challenges.
17. We will strengthen the governance of outer space to foster the peaceful, safe, secure and sustainable uses of outer space for the benefit of all humanity, including developing countries.

### EXECUTIVE SUMMARY:

- In the negotiations of the compilation text, Member States decided that in order to avoid duplicating processes, they would leave the negotiations of this element of the Chapter to the IGN process. The language on Security Council reform will be proposed by the Co-facilitors in Rev.2 of the Pact for the Future which is expected to be released in mid-July 2024 (after the High-Level Political Forum).
- Language on the selection and appointment process of the Secretary-General remains similar to paragraph 118 of the Zero Draft. However, references to “and other executive heads” in paragraph 118 of the Zero Draft have been removed. Additionally, the principles of “merit” and “regional rotation” have been added to Rev.1.
- Language on monopolies on senior posts proposed by ACT in the compilation text was not retained in Rev.1.
- On paragraph (d) of Rev.1, language on the regrettable fact that there has never been a woman Secretary-General is based on inputs from Australia, ACT, and the European Union in the compilation text. However, the action point of encouraging Member States to nominate women as candidates for these positions has been removed.
- While language was put forward by several Member States on the General Assembly and its contribution to the maintenance of international peace and security in paragraph 119 of the compilation text, the language seen in paragraph 48 (b) of Rev.1 is a new formulation.
- Language contained in paragraph 49 (e) of Rev.1 did not feature in the Zero Draft. The paragraph reads: “Request the Secretary-General to provide recommendations for the consideration of the Economic and Social Council on how to ensure that the modalities, functions, working methods and procedures of the Commission are fit for the future.”
- The language seen in paragraph 50 (b) of Rev.1 on the peacebuilding Commission supporting Member States to progress their nationally owned prevention efforts did not feature in the Zero Draft or compilation text.
- Language on reform of the United Nations itself was not featured in the Zero Draft extensively. The additions seen here are based on inputs that are in the compilation text.

- Paragraph 51 (c) is based on language from the compilation text proposed by the EU as paragraph 127 sexies. that reads, “We reaffirm the importance of a more strategic, responsive, collaborative and integrated UN Development system for accelerated SDG delivery and resolve to continue our efforts towards strengthening the pivotal coordination role of the Resident Coordinators in enhancing SDG support in line with country needs and priorities and with a firm basis in the UN Charter, its principles and values.”
- Language on Human Rights Defenders was proposed by several delegations, including the EU, Argentina, and Canada, and the Republic of Korea in Chapter 2. The source of language “as important partners” is a new addition by the co-facilitators.
- Language on IFA reform, governance reform, and trust building is based on streamlined language from a G-77 add to paragraph 139 and Japan’s alt to paragraph 140 of the compilation text.
- Language on the Common Framework for Debt Treatment as seen in paragraph (d) of Rev.1 is based on EU and GCC adds in paragraph 141 of the compilation text. The EU addition reads: “notably by stepping up the implementation of the G20 Common Framework for Debt Treatments in a predictable, timely, orderly and coordinated manner”. The G-77 and LMG were flexible on this reference.
- Paragraph 58 (c) of Rev.1 on developing a set of metrics to inform future access to and concessionality in climate and development financing is new language that did not feature in the Zero Draft of compilation text.
- It should be noted that after much deliberation in the negotiations of the compilation text, Member States agreed that the Emergency Platform proposed in the Zero Draft should be adapted to move away from being a singular a standing institution or entity. Rather, Member States agreed that it should be multiple platforms that are tailored around specific issues. Thus, the language in Rev.1 is largely based on the discussions and proposals from the negotiations of the compilation text.
- Brazil proposed to replace “Emergency Platform” with “emergency platforms” in the compilation text reading.
- Canada proposed language on the “meaningful participation” of stakeholders in an alt in paragraph 116 of the compilation text. The language on expertise and partners in paragraph 62 (a) of Rev.1 are new additions that did not feature in the Zero Draft or compilation text.
- The language in paragraph 62 (e) of Rev.1 on national parliaments is based on proposals in the compilation from Belarus (add in paragraph 131 bis. Followed by an alt) and Guatemala (117 ter.).
- The EU introduced language on civil society participation matters related to outer-space during the compilation text reading.
- During the negotiations of outer-space matters, delegations made clear that discussions on such matters should be left to the experts in Vienna and the Committee on the Peaceful Uses of Outer Space, as well as the General Assembly decisions.